

As introduced in the House on 02-10-2015

A
BILL

to provide for the establishment of a Health Foundation
in the Province of the Khyber Pakhtunkhwa.

WHEREAS it is expedient to provide for the establishment of a Health Foundation in the Province of the Khyber Pakhtunkhwa to promote and enable the development of innovative health care delivery models to achieve policy objectives of Government of the Khyber Pakhtunkhwa to improve coverage through various means of Public Private Partnership for healthcare delivery services and the matters connected herewith and ancillary thereto;

It is hereby enacted as follows:

1. **Short title, extent and commencement.**---(1) This Act may be called the Khyber Pakhtunkhwa Health Foundation Act, 2016

(2) It shall extend to the whole of the Province of the Khyber Pakhtunkhwa.

(3) It shall come into force at once.

2. **Definitions.**---In this Act, unless the context otherwise requires, the following expressions shall have the meanings hereby respectively assigned to them, that is to say,-

- (a) "Board" means the Board of Governors, constituted under section 4 of this Act;
- (b) "Chairperson" means Chairperson of the Board;
- (c) "Foundation" means the Khyber Pakhtunkhwa Health Foundation, established under section 3 of this Act;
- (d) "Fund" means the Foundation Fund established under section 13 of this Act;
- (e) "Government" means the Government of the Khyber Pakhtunkhwa;
- (f) "health care entity" means an entity within the health sector and includes both public and private sector.
- (g) "Managing Director" means the Managing Director of the Foundation appointed under section 9 of this Act;
- (h) "member" means a member of the Board;
- (i) "NGO" means non-governmental organization, duly registered with Government, offering health services;

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- (j) "public private partnership" means an agreement between the Foundation and health care entity for the health services and infrastructure development;
- (k) "prescribed" means prescribed by rules or regulations;
- (l) "regulations" mean regulations made under this Act;
- (m) "rules" mean rules made under this Act; and
- (n) "Search and Nomination Council" means Search and Nomination Council notified by Government under section 6 of this Act.

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Establishment of the Foundation.---(1) As soon as may be, after the commencement of this Act, Government shall establish a Foundation to be known as the Khyber Pakhtunkhwa Health Foundation, for the development, promotion and facilitation of public private partnership through various means, in line with the health policy of Government.

(2) The Foundation shall be a body corporate having perpetual succession, and a common seal with the power to acquire and dispose of property both movable and immovable and shall by the said name sue and be sued.

(3) The main office of the Foundation shall be at Peshawar.

4. Board of Governors.---(1) The oversight, guidance, management and general control of the Foundation and its affairs shall vest in the Board, which shall exercise all powers and do all acts and things that may be exercised or done by the Foundation.

(2) Government, not later than two months, from the date of the commencement of this Act, shall notify the Board, which shall consist of a Chairperson and such official and non-official members, as provided in sub-section (4).

(3) The Government on the recommendation of Search and Nomination Council shall appoint Chairperson from amongst its non-official members, who shall preside over the Board meetings.

(4) The other members shall be,-

(a) Secretary to Government, Planning and Development Department or his nominee, not below the rank of additional Secretary; Member

(b) Special Secretary to Government, Health Department; Member

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| (c) | one representative of the Khyber Pakhtunkhwa Chamber of Commerce and Industry, nominated by President, Khyber Pakhtunkhwa Chamber of Commerce and Industry; | Member |
| (d) | one Economist providing economics' perspective in public benefit; | Member |
| (e) | a member from civil society with experience in health and social welfare; | Member |
| (f) | a member from social development organization with experience in health and other relevant; and | Member |
| (g) | a member philanthropist/ industrialist with experience in business and industries. | Member |

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(5) The Chairperson and non-official members shall hold office for a term of three years and shall be eligible for re-appointment for another such term only.

(6) The Chairpersons and members at clauses (c),(d), (e), (f) and (g) shall be appointed by Government on the recommendation of Search and Nomination Council.

(7) The Chairperson and non-official members, may resign from his office by tendering his resignation to Government.

(8) Subject to sub-section (2), the Chairperson or a non-official member, as the case may be, shall continue to hold office until his resignation is accepted by the Chief Minister.

(9) Government may remove the Chairperson or a non-official member, on the grounds of inefficiency or misconduct after giving him an opportunity of being heard.

(10) The Managing Director shall act as the Secretary to the Board and shall not have a casting vote.

(11) The Board may co-opt any expert in the relevant field for an initiative on need basis and shall not have a casting vote.

(12) Any vacancy caused due to death, resignation or removal of the Chairperson or a non-official member, shall be filled in by Government through appointment of another person as Chairperson or a non-official member, as the case may be, and such appointee shall, hold such office for the unexpired term of his predecessor.

5. **Meetings of the Board.**---(1) A meeting of the Board shall be called by the Chairperson on such date and at such place, as he may deem appropriate.

(2) The Board shall meet at least once in three months.

(3) Meeting of the Board shall be presided over by the Chairperson, or in his absence, senior most member in age shall preside over the meeting.

(4) Six members shall constitute the quorum for a meeting of the Board but non-official member shall not be represented by any other member:

Provided that at least half of the members from both non-official as well as official are present in the meeting.

(5) All decisions at a meeting shall be made by majority of votes. In the event of equality of votes, the person presiding meeting shall have a second or casting vote.

6. **Search and Nomination Council.**---(1) A Search and Nomination Council shall be notified by Government, for the recommendations of persons suitable to be appointed as non-official members of the Board including Chairperson and shall consist of-

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| (a) | Minister for Health; | Chairman |
| (b) | Additional Chief Secretary Planning and Development Department; | Vice-Chairman |
| (c) | Secretary to Government, Health Department; | Member |
| (d) | Vice-Chancellor of the Khyber Medical University; | Member |
| (e) | a philanthropist with substantial contribution to the health care system to be nominated by Government; | Member |
| (f) | a retired senior person from medical profession to be nominated by Government; and | Member |
| (g) | a representative of civil society to be nominated by Government. | Member |

(2) The Chairman shall chair the meeting of the Committee and in his absence, the Vice Chairman shall chair the meeting.

(3) A non-official member shall, unless otherwise directed by Government, hold office for a period of three years and shall be eligible for another term of three years or part thereof as Government may deem appropriate:

Provided that Government may remove a non-official member at any time after giving him an opportunity of being heard.

Amir Khan Durrani
 Govt. of Khyber Pakhtunkhwa
 Law Department

7. Powers and functions of the Board.--(1) Subject to the provisions of this Act and rules, the Board shall exercise such powers and perform such functions, as may be necessary to carry out the purposes of this Act.

(2) Without prejudice to the generality of the foregoing sub-section (1), the Board shall-

- (a) implement the policies relating to the public private partnership related initiatives under the overall policies of Government;
- (b) supervise and coordinate the implementation of the Act, rules and regulations;
- (c) promote, facilitate, coordinate and oversee Public Private Partnership initiatives;
- (d) assist the public and private parties in solving major problems arising in the Public Private Partnership initiatives;
- (e) enhance private sector participation in provision of health services and operationalize Public Private Partnership and innovative modalities in areas defined by the Government;
- (f) develop Standard Operating Procedures, operating guidelines, procedures and model documents for projects for approval by the Board;
- (g) undertake technical and financial appraisal and assess its readiness for implementation;
- (h) undertake assessment of implementing agencies including private sector and NGOs in terms of capacity fiduciary capabilities and procurement abilities;
- (i) undertake contract management including monitoring and supervision;
- (j) evaluate and prioritize project proposals submitted priority being given to diagnostic and clinical facilities, primary and secondary health sectors, facilities of mother and child health care, medical, para-medical and nursing education; and
- (k) perform such other functions as may be assigned to it by Government.

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8. Delegation of Powers.--The Board may delegate any of its powers and functions to any employee of the Foundation.

9. **Managing Director.**---(1) The Board shall appoint a Managing Director on such terms and conditions as may be prescribed; provided that the person appointed as Managing Director shall have at least fifteen years management experience in Public health or medical profession with gradually increasing abilities of enhanced management:

Provided that till the appointment of a Managing Director, Government may make an interim arrangement and post a suitable officer for a period of six months, as the Managing Director.

Provided further that if no Managing Director is appointed, Government may only once extend such period, for a further period of six months.

(2) The Managing Director shall serve during the pleasure of the Board for the term up to three years which may further be extended for another term.

(3) The Managing Director shall perform such functions as may be prescribed or assigned to him by the Board.

(4) The Managing Director, while acting as Secretary to the Board, shall be responsible for:

- (i) convening the meetings of the Board;
- (ii) the preparation of the agenda, working paper and its distribution among the members of Board of Governors;
- (iii) recording the minutes of each meeting of the Board and its prompt dispatch to the concerned quarters;
- (iv) proper follow-up of all matters connected with or arising out of a meeting of the Board; and
- (v) monitoring and evaluation of the progress of projects approved by the Board.

(5) The Managing Director shall be responsible for any other task given to him by the Board from time to time.

(6) The Managing Director may resign from his office by tendering his resignation to the Board.

(7) The Board may remove the Managing Director on the grounds of inefficiency or misconduct as may be prescribed by Rules.

10. **Committees.**---The Board may constitute such financial, technical, advisory or any other committees as may be deemed necessary for carrying out the functions of the Foundation or the Board under this Act.

11. **Appointment of Officers, etc.**---The Board may employ officers, advisors, consultants and other employees in service of Foundation, as may be necessary for the efficient administration of Foundation, in such manners and on such terms and conditions, as may be prescribed.

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12. **Public Servants.**---All employees of the Foundation shall be deemed to be public servants within the meaning of section 21 of the Pakistan Penal Code, 1860 (Act No. XLV of 1860).

13. **Fund.**---(1) There shall be a fund to be known as the Khyber Pakhtunkhwa Health Foundation Fund, which shall consist of endowments, grants /contributions, donations, trusts, bequest by:

- (i) Federal Government;
- (ii) Government;
- (iii) International and local donor agencies; and
- (iv) Others.

(2) The Fund established under section 14 of the Khyber Pakhtunkhwa Health Foundation Act, 1995, shall be part and parcel of this Fund.

(3) The Fund shall be utilized for the purpose of the Foundation and shall be regulated under the overall supervision of the Board in such a manner as may be prescribed by the Board.

14. **Audit and Accounts.**---(1) The Fund shall be maintained in the scheduled bank and shall be operated in accordance with the direction of the Board.

(2) Funds of the Foundation shall be kept in a separate bank account specifically opened for the purpose.

(3) The Board may invest money not required for immediate expenditure in Government Saving Scheme or in fixed deposit with banks approved by Government.

(4) The bank account shall be operated jointly by the Managing director and Deputy Director Finance of the Foundation.

(5) The accounts of the Fund shall be maintained in such form and in such manner as may be prescribed.

(6) The Managing Director shall prepare Annual Account Statement of the Fund within thirty (30) days of closing of the respective financial year. A copy of the annual statement, duly approved by the Board, shall be sent to Secretary to Government of Khyber Pakhtunkhwa Finance Department, through the Secretary Health Department.

(7) Accounts of the Fund shall be audited by the Auditor General of Pakistan.

15. **Power to make rules.**---Government may make rules for carrying out the purpose of this Act.

16. **Power to make regulations.**---Subject to the Provision of this Act and the rules, the Board may make regulations, as may be necessary for carrying out the purposes of this Act.

17. **Removal of difficulties.**---If any difficulty arises in giving effect to any provision of this Act, the Government may make such order, not inconsistent with the provisions of this Act, as may appear to it to be necessary for the purpose of removing such difficulty.

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Law Department

18. **Repeal and saving.**---(1) The Khyber Pakhtunkhwa Health Foundation Act, 1995 (Khyber Pakhtunkhwa Act No. VI of 1995) is hereby repealed.

(2) Notwithstanding the repeal of the aforesaid Act, anything done, action taken, rules made, and notification or order issued under the aforesaid Act, shall, so far as it is not inconsistent with the provisions of this Act, be deemed to have been done; taken, made or issued, under this Act, and shall have effect accordingly.

(3) Any document referring to the repealed Act shall be construed as referring to the corresponding provisions of this Act.

(4) On commencement of this Act:

- (i) all employees recruited by the Health Foundation under the repealed Act; and
- (ii) all assets and liabilities, including furniture, fixtures machinery and vehicles;

shall stand transferred to the Foundation established under this Act.

STATEMENT OF OBJECTS AND REASONS

It is desirable to provide for the establishment of a Health Foundation in the Province of the Khyber Pakhtunkhwa, to promote and enable the development of innovative health care delivery models to achieve policy objectives of Government of the Khyber Pakhtunkhwa to improve coverage through various means of Public Private Partnership for healthcare delivery services. Hence, this Bill.



MINISTER-IN-CHARGE.
Shahram Khan Tarakai
 Senior Minister for Health
 & Information Technology
 Khyber Pakhtunkhwa

Asstt. Secy. to Govt. of Khyber Pakhtunkhwa
 Law Department

PROPOSED AMENDMENTS IN THE KHYBER PAKHTUNKHWA
HEALTH FOUNDATION BILL, 2016

(Updated List)

CLAUSE 4

1. Ms. Sobia Khan, MPA to move that in clause 4, in sub clause (2) the words "not later than two months" the words "shall notify the Board at the earliest" may be substituted.

2. Ms. Sobia Khan, MPA to move that in clause 4, in sub clause (4), for paragraph (c) and (g) may be substituted by the following, namely:-

"(c) One representative of Pakistan Medical Association Khyber Pakhtunkhwa only registered body of Doctors of Pakistan;" and Member

"(g) One senior retired doctor or private Medical /Dental practitioner with five years experience in Health sector;" Member

CLAUSE 5

Ms. Meraj Hamayun, MPA to move that in clause 5,-

(i) in sub-clause (3) for the words "senior member in age shall preside over the meeting", the words "by any other member elected by the members" may be substituted; and

(ii) in sub-clause (4) for the word "six", the word "four" may be substituted.

adopted CLAUSE 6

Ms. Meraj Hamayun, MPA to move that in clause 6, in sub-clause (1), in paragraph (f) and (g) after the words "senior" and "civil society" , the words preferably a woman" may be inserted, respectively.

CLAUSE 7

Draw
1. Ms. Meraj Hamayun, MPA to move that in clause 7, in sub-clause (2),

(a) for paragraph (a) the following may be substituted, namely,-

"(a) frame, supervise and help implementation of policies, rules and regulations for public private partnership initiatives with the objective of improving public health delivery system;" and

~~D~~ (b) in paragraph (j) before the word "diagnostic", the words "Medical Research" may be inserted.
 Deleted

2. Ms. Sobia Khan, MPA to move that in clause 7, in sub clause (2) for paragraph (a) the following may be substituted and thereafter the paragraph (b) to (j) may be deleted.

"(a) The Board shall implement the policies relating to the Public Private Partnership and related initiatives under the Public Private Partnership Act, 2014"

CLAUSE 9

1. Ms. Sobia Khan, MPA to move that in clause 9, the 1st and 2nd provisos may be substituted by the following, namely:-

"Provided that Board of Governors may appoint the Managing Director through competitive process till then present interim arrangement may be continued"

2. Ms. Meraj Hamayun, MPA to move that in clause 9 for sub-clause (4), the following may be substituted, namely,-

"(4) The Managing Director, while acting as Secretary to the Board, shall be responsible for:

- (i) need assessment of the foundation;
- (ii) resource identification and fundraising;
- (iii) capacity development of the staff working in the foundation;
- (iv) identifying research subjects;
- (v) coordination with other health facilities within the province and outside;
- (vi) convening the meetings of the board;
- (vii) the preparation of the agenda, working paper and its distribution among the members of board of governors;
- (viii) recording the minutes of each meeting of the board and its prompt dispatch to the concerned quarters;
- (ix) proper follow-up of all matters connected with or arising out of a meeting of the board; and
- (x) monitoring and evaluation of the progress of projects approved by the board."

FOR